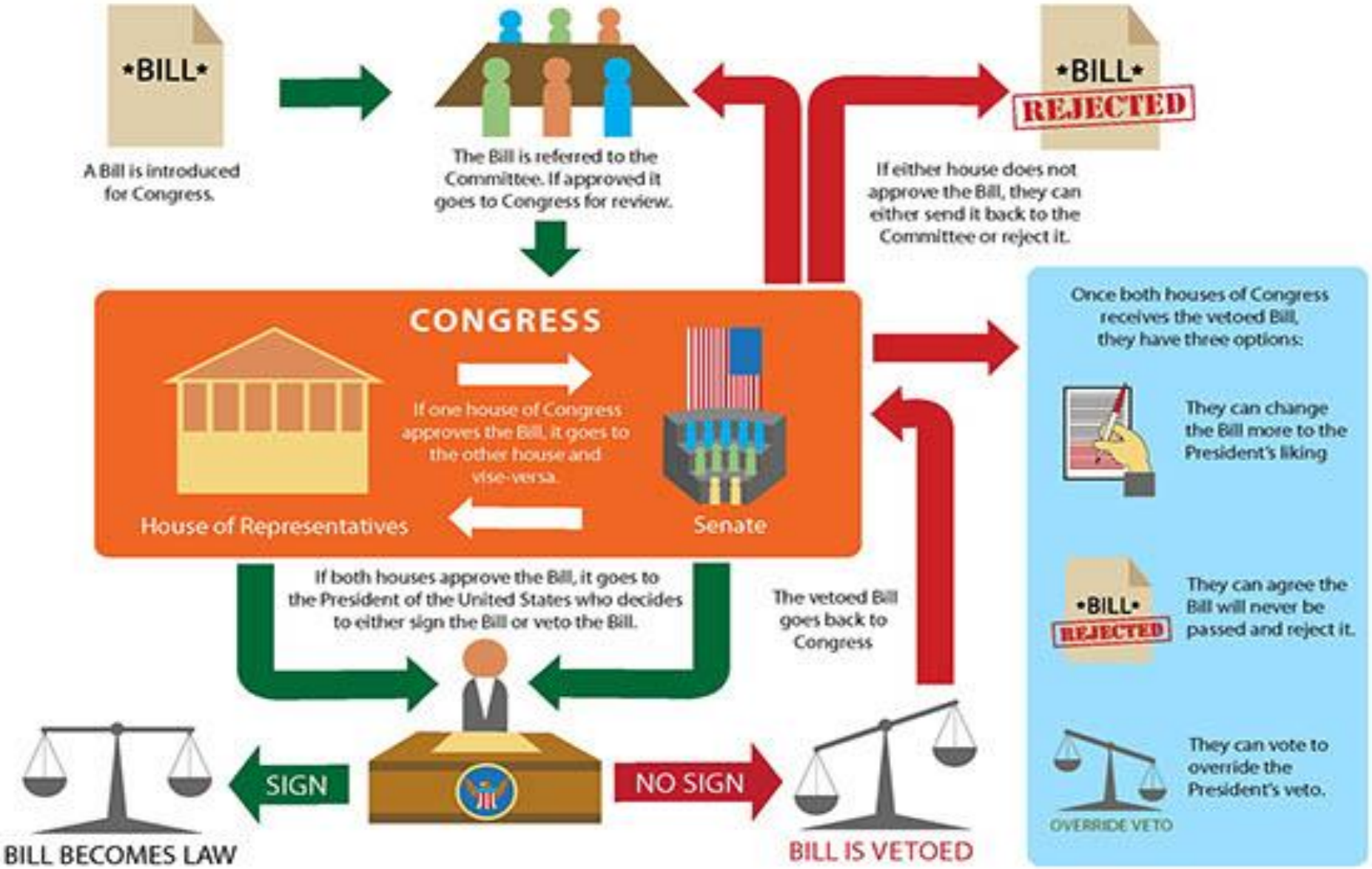How a Bill Becomes a Law